# Office of the Health Ombudsman

# Performance report February 2015

March 2015



#### Office of the Health Ombudsman—Performance report February 2015

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### Introduction

This document contains our performance data for February 2015. Over time, our monthly data will identify trends, which will inform our work in promoting improved health service delivery by health service providers, and identifying systemic issues. As we continue to monitor our performance data, we will also look for areas of improvement, innovation and greater efficiency.

Importantly, our monthly performance reporting highlights our commitment to transparency and accountability, and our desire to ensure Queenslanders have confidence in the management of health service complaints.

The Office of the Health Ombudsman (OHO) commenced operation on 1 July 2014 as Queensland's health service complaints management agency. On commencement, the office not only started receiving enquiries and health service complaints, but assumed responsibility for 289 matters previously managed by the Health Quality and Complaints Commission (HQCC). All matters transitioned from the HQCC that have been reviewed, audited and processed within the OHO's health service complaints management system are integrated within this data.

In addition, during August, the OHO began reviewing current Australian Health Practitioner Regulation Agency (AHPRA) and the National Boards matters to determine those that were most appropriately dealt with by the OHO, and those that should continue to be dealt with by AHPRA. The OHO took this existing work on in conjunction with the notification (post 1 July) of new serious matters by AHPRA to the OHO for determination and action, as appropriate. These matters are included within the data of this report.

Data in this report is correct as at 4 March 2014, but is subject to change.

### Number of contacts

Type of contact	Number	Percentage
Complaint	343	48.17
Enquiry	335	47.05
Yet to be classified	34	4.78
Total	712	100.00

This data is based on contacts with the OHO during the month. Matters that are 'yet to be classified' are contacts in which not enough information was provided initially to allow for a determination, and additional information is being sought, or are matters that came in just before the end of the reporting period and were still being processed.

The number of complaint contacts will not equal the number of decisions made in the table below.

Contacts 'yet to be classified' at the time of running this report will continue to be allocated as complaints (and enquiries), as additional information is received, however decisions on these complaints will be registered in the next reporting period.

#### **Type of complaints**

Type of complaints	Number	Percentage
Health consumer complaint	273	79.60
Mandatory notification*	21	6.12
Voluntary notification*	13	3.79
Self-notification*	2	0.58
Referral**	34	9.91
Total	343	100.00

\*Notifications are made by health service providers, as required in the Health Practitioner Regulation National Law (Queensland).

\*\*Referrals are matters referred by government and non-government agencies to the OHO.

# Decisions

#### Number of decisions made

Number of decisions made	Number	Percentage
Accepted	252	65.45
Not accepted	26	6.75
Decision pending	107	27.80
Total	385	100.00

'Decision pending' relates to matters where more information is required before deciding whether to accept or not accept a complaint, or because a matter came in just before the end of the reporting period and is still be processed.

#### Decisions made within seven days

Decision made within seven days of receiving a complaint	Number	Percentage
Yes	178	64.03
No	100	35.97
Total	278	100.00

#### Reason for decisions being made outside of seven days

The percentage of decisions made within seven days decreased in February. Reduced staffing capacity, the complexity of certain matters and the need to seek expert advice to ensure matters are most appropriately dealt with impacted on timeframes.

Steps taken to build capacity and improve the timeliness of decision-making has been yielding positive results over the last few months. The OHO is continuing to focus on improvements in these areas in order to meet it's commitment to making timely, well-informed decisions.

### Health service complaints profile

#### Main issues raised in complaints

Issue	Number	Percentage
Access	3	1.41
Communication/information	28	13.15
Consent	3	1.41
Discharge/transfer arrangements	1	0.47
Enquiry service only	2	0.94
Environment/management of facilities	4	1.88
Fees/cost	4	1.88
Grievance processes	0	0.00
Medical records	11	5.16
Medication	27	12.68
Professional conduct	28	13.15
Professional health	7	3.29
Professional performance	93	43.66
Reports/certificates	1	0.47
Treatment	1	0.47
Total	213	100.00

These figures are based on complaints that completed the assessment process during the month. Basing figures on completed assessments produces accurate reporting of the type(s) of issues identified, as all relevant details of a matter have been identified at the time an assessment is completed. Please note, there can be multiple issues identified within a single complaint.

Practitioner type	Access	Communication and information		Discharge/ transfer arrangements	Environment/ management of facility	Enquiry service	Fees and costs	Grievance process	Medical records	Medication	Professional conduct	Professional health	Professional performance	Reports/ certificates	Treatment	Total
Alternative care	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Chinese medicine	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Chiropractor	-	-	-	-	-	-	-	-	-	-	1	-	-	-	-	1
Dentistry	-	4	-	-	2	-	2	-	2	-	3	-	14	-	-	27
Emergency care	-	-	-	-	-	-	-	-	-	-	-	-	1	-	-	1
General medical	2	10	1	-	-	-	-	-	3	12	10	1	21	1	-	61
Medical radiation	-	1	-	-	-	-	-	-	-	-	-	-	-	-	-	1
Medical specialty	-	1	-	-	-	-	-	-	-	5	1	1	13	-	-	21
Nursing	-	3	-	-	-	-	-	-	-	3	5	3	1	-	-	15
Optometry	-	-	-	-	-	-	-	-	-	1	-	-	1	-	-	2
Other	-	1	-	-	-	-	1	-	-	-	3	1	1	-	-	7
Pathology	-	-	-	-	-	-	-	-	-	-	-	-	1	-	-	1
Pharmacy	-	-	-	-	-	-	-	-	-	1	-	1	-	-	-	2
Physiotherapy	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Podiatry	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Psychology	-	-	-	-	-	-	-	-	1	-	1	-	1	-	-	3
Surgical	-	-	1	-	-	-	1	-	-	-	1	-	8	-	-	11
Not yet known	-	1	-	-	-	-	-	-	-	-	1	-	-	-	-	2
Total	2	21	2	-	2	-	4	-	6	22	26	7	62	1	-	155

#### Number and type of complaints by health practitioner

These figures are based on complaints that completed the assessment process during the month. Basing figures on completed assessments produces accurate reporting of the type(s) of issues identified, as all relevant details of a matter have been identified at the time an assessment is completed. Please note, there can be multiple issues identified within a single complaint.

#### Number and type of complaints by health service organisation

Organisation type	Access	Communication and information		Discharge/ transfer arrangements	Environment/ management of facility	Enquiry service	Fees and costs	Grievance process	Medical records	Medication	Professional conduct	Professional health	Professional performance	Reports/ certificates	Treatment	Total
Aged care facility	-	1	-	-	-	-	-	-	-	-	-	-	-	-	-	1
Allied health service	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Ambulance service	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Community health service	-	-	-	-	-	-	-	-	-	1	-	-	2	-	-	3
Correctional facility	-	-	-	-	-	-	-	-	1	2	-	-	5	-	-	8
Dental service	-	2	-	-	-	-	-	-	1	-	-	-	-	-	-	3
Health Service District	-	-	-	-	1	-	-	-	-	-	-	-	1	-	-	2
Laboratory service	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Licensed Private Hospital	-	1	-	-	-	-	-	-	-	-	-	-	1	-	-	2
Medical Centre	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Mental health service	-	1	-	-	-	-	-	-	-	-	-	-	1	-	-	2
Other government department	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Other support service	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Pharmaceutical service	-	-	-	-	-	-	-	-	-	-	-	-	1	-	-	1
Public health service	-	-	-	-	-	-	-	-	1	-	-	-	-	-	-	1
Public Hospital	1	2	1	1	1	-	-	-	-	1	-	-	20	-	1	28
Specialised health service	-	-	-	-	-	-	-	-	2	-	2	-	-	-	-	4
Not yet known	-	-	-	-	-	-	-	-	-	1	-	-	-	-	-	1
Total	1	7	1	1	2	-	-	-	5	5	2	-	31	-	1	56

These figures are based on complaints that completed the assessment process during the month. Basing figures on completed assessments produces accurate reporting of the type(s) of issues identified, as all relevant details of a matter have been identified at the time an assessment is completed. Please note, there can be multiple issues identified within a single complaint.

# Assessment

#### Assessments started and competed

Assessments this month	Number
Assessments started	165
Assessments completed	132

#### **Completed assessment timeframes**

Assessment timeframes	Number	Percentage
Completed within 30 days	32	24.24
Completed within 60 days*	28	21.21
Completed greater than 60 days**	72	54.55
Total	132	100.00

\*Assessments are able to be completed within 60 days when granted an extension of 30 days as a result of legislated requirements being met. Of the 28 assessments completed within 60 days, three matters was eligible for and received an approved extension.

\*\*72 matters were completed outside of 60 days due to high levels of assessment matters, the complexity of certain matters, delays in receiving information from parties or in sourcing the necessary independent clinical advice required to appropriately assess the matters.

To help increase capacity and improve assessment timeframes additional temporary staff are being recruited. An internal reallocation of three staff members in February to the Triage and Assessment team will also assist in improving assessment timeframes.

#### **Assessment decisions**

Type of relevant action	Number	Percentage
Local resolution	5	3.62
Conciliation	1	0.72
Investigation	2	1.45
Referred to AHPRA and the national boards	68	49.28
Referral to another entity	6	4.35
Immediate action*	2	1.45
No further action	54	39.13
Total	138	100.00

Total assessment decisions won't equal the total number of assessments (in previous tables), as a single assessment can result in multiple relevant actions.

The figures for the type of relevant action decided in the assessment stage may not correspond with totals for respective relevant actions (e.g. local resolution, conciliation, investigation etc.) due to the time between a decision being made and an action being taken crossing over different reporting periods.

\*Immediate action assessment decision figures may not align with the immediate action figures later in the report due to immediate actions decisions being made outside of the assessment process.

### **Local resolution**

#### Local resolutions started and completed

Local resolutions this month	Number
Local resolutions started	51
Local resolutions completed	24

The number of local resolutions started in the month may not directly match the number of assessment decisions to undertake local resolution, due to the time between a decision being made and an action taken crossing over different reporting periods.

#### **Completed local resolution timeframes**

Local resolution timeframes	Number	Percentage
Completed within 30 days	19	79.16
Completed within 60 days *	4	16.67
Completed over 60 days**	1	4.17
Total	24	100.00

\*Local resolutions are able to be completed within 60 days when granted an extension of 30 days as a result of legislated requirements being met. All four of the local resolution matters completed within 60 days, were eligible for and received approved extensions.

\*\*The one matter that was completed over 60 days was also eligible for and received an approved 30-day extension, however a delay in data entry resulted in it being closed just outside the 60 day period

#### Local resolution outcomes

Local resolution outcomes	Number	Percentage
Resolution reached	21	87.50
No resolution reached	3	12.50
Complaint withdrawn*	0	0.00
Total	24	100.00

\*Complainants can choose to withdraw their complaint at any stage during local resolution.

### Decisions for matters where resolution wasn't reached

Type of relevant action	Number	Percentage
Conciliation	0	0.00
Investigation	0	0.00
Referred to AHPRA and the national boards	1	33.33
Referral to another entity	0	0.00
Immediate action	0	0.00
No further action	2	66.67
Total	3	100.00

# Conciliation

#### **Conciliations started and closed**

Conciliations this month	Number
Conciliations open at the start of the month	23
Conciliations started	3
Conciliations closed	9

The number of conciliations started in the month may not directly match the number of assessment decisions to undertake conciliation, due to the time between a decision being made and an action taken crossing over different reporting periods.

#### Agreement to participate in conciliation

Agreement to participate in conciliation	Number
Party/ies agreed to conciliation*	0
Party/ies did not agree to conciliation*	2
Decision pending at end of month**	4

\*Once the decision is made to attempt conciliation, both parties must agree to participate in the process. If either one, or both, of the parties do not agree, the conciliation process does not commence and the matter is closed. The above data for 'agreed/did not agree' is taken from closed conciliations.

\*\*Decisions pending includes matters where parties are still deciding whether to participate in conciliation at the end of the reporting period, as well as matters that have been referred to a National Board and will not commence conciliation until the National Board concludes its processes.

#### **Closed conciliation timeframes**

Conciliations closed	Number	Percentage
Less than 3 months	2	22.22
3–6 months	3	33.33
6–9 months	3	33.33
9–12 months	1	11.12
More than 12 months	0	0.00
Total	9	100.00

#### **Closed conciliation outcome**

Conciliation outcomes	Number	Percentage
Agreement reached	5	71.43
No agreement reached	2	28.57
Ended by Health Ombudsman	0	0.00
Total	7	100.00

The above data does not include matters where parties did not agree to participate in conciliation due to these matters being closed without the conciliation process commencing.

#### Decisions for matters where conciliation wasn't reached

Type of relevant action	Number	Percentage
Local resolution	0	0.00
Investigation	0	0.00
Referred to AHPRA and the national boards	0	0.00
Referral to another entity	0	0.00
Immediate action	0	0.00
No further action	2	100.00
Total	2	100.00

### **Open conciliation timeframes**

Conciliations open	Number	Percentage
Less than 3 months	5	29.41
3–6 months	2	11.76
6–9 months	6	35.29
9–12 months	3	17.65
More than 12 months	1	5.88
Total	17	100.00

## Investigation

#### Investigations started and completed

Investigations this month	Number
Investigations open at the beginning of the month	186
Investigations started	21
Investigations completed	7

The number of investigations started in the month may not directly match the number of assessment decisions to undertake investigation, due to the time between a decision being made and an action taken crossing over different reporting periods.

#### **Closed investigation timeframes**

Investigations closed	Number	Percentage
Less than 3 months	3	42.86
3–6 months	0	0.00
6–9 months	2	28.57
9–12 months	1	14.29
More than 12 months	1	14.29
Total	7	100.00

#### **Open investigation categories**

Type of investigation	Number
Health service complaint	187
Systemic issue	0
Another matter*	13

\*Matters that are brought to the Health Ombudsman's attention by means other than through a health service complaint or notification.



### **Open investigation timeframes**

Investigations open	Number	Percentage
Less than 3 months	41	20.50
3–6 months	44	22.00
6–9 months	48	24.00
9–12 months	19	9.50
More than 12 months*	48	24.00
Total	200	100.00

\*All investigations that have been open for more than 12 months are published on our investigations register, available on our website <u>www.oho.qld.gov.au</u>

### **Immediate action**

#### Show cause notices

No show cause notices were issued in February.

As outlined in the *Health Ombudsman Act 2013*, upon receipt of a show cause notice, a health service provider is invited to make a submission within a stated period of time. The Health Ombudsman will then consider the submission before deciding whether to take immediate action against the provider.

#### Immediate registration action

No immediate registration actions were taken in February.

The Health Ombudsman can take immediate action against both registered and non-registered health practitioners if the Health Ombudsman reasonably believes the practitioner poses a serious risk to the health and safety of the public.

For registered health practitioners, the Health Ombudsman can temporarily suspend or impose conditions on registration, and for non-registered practitioners, temporarily restrict or prohibit a practitioner from providing a particular health service.

#### **Prohibition orders**

No prohibition orders were issued in February.

The details for current prohibition orders can be found on the OHO website (<u>www.oho.qld.gov.au</u>) on the prohibition order register.

The Health Ombudsman can issue an interim prohibition order if a non-registered health practitioner's health, conduct or performance means they pose a serious risk to people, and immediate action is necessary to protect public health and safety.

An interim prohibition order can **prohibit** or **restrict** a health practitioner from providing any health service, or a specific health service.

The Health Ombudsman can also enforce a prohibition order, or an interim prohibition order, issued in another state or territory where that interstate prohibition order corresponds (or substantially corresponds) to the type of prohibition order that can be made in Queensland.

### **Australian Health Practitioner Regulation Agency**

#### **Transitional matters**

All remaining transitional files were received from AHPRA this month. Three further matters were received under s310 of the National Law, with a further six matters referred by agreement under s193A(4) of the National Law. The transition of serious AHPRA matters to the OHO has now concluded.

#### **Notifications from AHPRA**

Seven new notifications (s193 of the Act) about possible serious matters were received this month. Following an assessment of one matter, the health ombudsman decided to leave this matter with AHPRA to continue to manage. The remaining six matters are currently under consideration.

#### Matters referred to AHPRA

Registered practitioner type	Access	Communication and information	Consent	Discharge/ transfer arrangements	Environment/ management of facility	Enquiry service	Fees and costs	Grievance process	Medical records	Medication	Professional conduct	Professional health	Professional performance	Reports/ certificates	Treatment	Total
Aboriginal and Torres Strait Islander health	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Chinese Medicine	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Chiropractic	-	-	-	-	-	-	-	-	-	-	1	-	-	-	-	1
Dental	-	1	-	-	3	-	1	-	4	-	6	-	16	-	-	31
Medical	-	8	2	-	-	-	-	-	5	13	13	5	40	1	-	87
Medical Student	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Medical Radiation	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Nursing and Midwifery	-	3	-	-	-	-	-	-	1	8	9	8	4	-	-	33
Nursing student	-	-	-	-	-	-	-	-	-	-	-	1	-	-	-	1
Occupational Therapy	-	-	-	-	-	-	-	-	-	-	1	-	-	-	-	1
Optometry	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Osteopathy	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Pharmacy	-	-	-	-	-	-	-	-	-	1	-	1	-	-	-	2
Physiotherapy	-	-	-	-	-	-	-	-	-	-	1	-	-	-	-	1
Podiatry	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Psychology	-	-	-	-	-	-	-	-	-	-	1	-	-	-	-	1
Total	-	12	2	-	3	-	1	-	10	22	32	15	60	1	-	158

### **Demographics**

The following demographic data is based on matters that have completed the assessment process. Basing figures on completed assessments produces accurate reporting, as all relevant details of a matter have been identified.

Unless otherwise specified, data is based on healthcare consumers, not the complainant, as the complainant in a matter may not be the consumer of the health service. Matters where the healthcare consumer is an organisation are not included in these figures.

#### Gender

Gender	Number	Percentage
Female	70	54.26
Male	55	42.64
Unknown	4	3.10
Total	129	100.00

#### Age

Age	Number	Percentage
Less than 18	5	3.88
18–24 years	7	5.43
25–34 years	20	15.50
35–44 years	35	27.13
45–54 years	25	19.38
55–64 years	17	13.18
65–74 years	8	6.20
Over 75 years	4	3.10
Unknown*	8	6.20

\*Not recorded or not provided for a particular matter.

#### Location of healthcare consumers

Location of healthcare consumers	Number	Percentage
Brisbane	59	45.74
Central West	1	0.78
Darling Downs	8	6.20
Far North	4	3.10
Fitzroy	6	4.65
Gold Coast	15	11.63
Mackay	3	2.33
North West	2	1.55
Northern	6	4.65
South West	0	0.00
Sunshine Coast	4	3.10
West Moreton	4	3.10
Wide Bay-Burnett	7	5.43
Outside Queensland	4	3.10
Unknown	6	4.65

The above data is based on health consumer location

### Location of health service providers

Location of health service providers	Number	Percentage
Brisbane	84	51.22
Central West	0	0.00
Darling Downs	6	3.66
Far North	4	2.44
Fitzroy	8	4.88
Gold Coast	26	15.85
Mackay	6	3.66
North West	3	1.83
Northern	7	4.27
South West	0	0.00
Sunshine Coast	7	4.27
West Moreton	5	3.05
Wide Bay-Burnett	4	2.44
Outside Queensland	4	2.44
Unknown	0	0.00

The above data is based on health service provider location.

